

DISABILITY AND COMMUNICATION ACCESS BOARD

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February 26, 2019



TESTIMONY TO THE SENATE COMMITTEE ON JUDICIARY

Senate Bill 947, SD1 - Relating to Families

The Disability and Communication Access Board (DCAB) supports Senate Bill 947, SD1 that prohibits the disability of a parent or caregiver from being the sole factor in determining fitness as a foster parent, adoptive parent, guardian, parent seeking custody or visitation, or provider of a safe family home.

Although we understand the Judiciary and the Attorney General's position as stated in last year's bill, SB 2208 and HB 1928 Relating to a Right to Parent for Blind Persons, this bill's scope is much broader because it protects the right to parent for all individuals with disabilities. The Judiciary's testimony stated that they were unaware of any foster custody or visitation denied, based on a parent's blindness. Lack of a case being brought forward does not indicate that it may not happen in the future.

The Attorney General's position on the bill was that it was unnecessary "because chapter 587A, HRS, the judicial process, and the administrative process sufficiently protect a person's liberty interest to parent, which includes the liberty interest of a blind person." We are aware that the court makes a decision based on the welfare of the child; however, we believe that passing this bill would allow the court to review not only the child's best interest, but that of the family as a whole unit. We feel this bill will offer protection to the family unit as a whole and request that the bill be considered and moved on for further discussion and consideration.

This bill could be the impetus to prevent children being removed from their families based solely on the parent's disability.

Thank you for the opportunity to provide testimony.

Respectfully submitted,

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FRANCINE WAI Executive Director



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STATE OF HAWAII DEPARTMENT OF HUMAN SERVICES

P. O. Box 339 Honolulu, Hawaii 96809-0339



February 25, 2019

TO: The Honorable Karl Rhoads, Chair, and

Senate Committee on Judiciary

FROM: Pankaj Bhanot, Director

SUBJECT: SB 947 SD1 - RELATING TO FAMILIES

Hearing: Tuesday, February 26, 2019, 9:00 a.m.

Conference Room 016, State Capitol

<u>DEPARTMENT'S POSITION</u>: The Department of Human Services (DHS) appreciates the intent of the bill, and offers the following comments. DHS clarifies the statement in the committee report of the Committee on Human Services that,

"there is no express prohibition against considering the disability of a parent or caregiver as the sole factor in determining fitness[,]" (STAND. COM. REP. NO. 234)

Title II of the Americans With Disabilities Act (ADA) applies to child welfare services as well as the family court and provides, "...no qualified individual with a disability shall, by reason of such disability, be excluded from participation in or be denied the benefits of the services, programs, or activities of a public entity, or be subjected to discrimination by any such entity." 42 U.S.C. § 12132. Considering the disability of a parent or caregiver as the sole factor in determining fitness is already prohibited by federal law. DHS would caution against making prohibitions in specific contexts when a broad prohibition already exists.

Unfortunately, as evidenced by cases around the country, what the ADA and the proposed law do not prohibit is raising of the issue of the individual's ability to provide a safe environment or whether the individual poses a significant risk to the health or safety of the child that cannot be eliminated by a reasonable modification. See 28 C.F.R. § 35.139(a)-(b). In fact, it is child welfare's obligation in every case to assess the safety of the family home, and to develop a safety plan to reduce the risks of harm.

<u>PURPOSE</u>: This bill would prohibit the disability of a parent or caregiver from being the sole factor in determining fitness as a foster parent, adoptive parent, guardian, parent seeking custody or visitation, or provider of a safe family home.

DHS is an equal opportunity service provider, and prioritizes its compliance with all federal and State laws and policies, which prevent discrimination based on disability, including the United States Department of Agriculture policy, the United States Department of Health and Human Services policy, the Americans with Disabilities Act (ADA), and the Rehabilitation Act (Section 504).

The first Department-internal memo issued each calendar year by the Director reaffirms the Department's "commitment to ensure that access to services, programs, activities, and employment is available and provided to all eligible individuals, as well as to the prevention of discriminatory and retaliatory practices in employment and services." (Director's Memorandum No. 19-01) Furthermore, all DHS employees are required to complete a civil rights awareness training annually, which addresses discrimination on the basis of disability and how to put the relevant laws and policies into practice. DHS agrees that disability shall not be the basis for denial or restriction of custody, visitation, adoption, or guardianship of children.

Decisions regarding children entering foster care, parental visitation, and adoptive parent or legal guardian candidacy are made through comprehensive, formal assessments, which focus on the safety and best interests of the child. Assessment outcomes and case decisions within child welfare are made cooperatively with the assigned worker and his/her supervisor: no decisions are made by one individual and there are checks and balances, which help minimize potential discrimination. Child welfare workers, supervisors, and administrators, along with Family Court judges and guardian ad litem (GAL) work to ensure that all efforts have

been made to keep children safely with their parents whenever possible (these efforts include providing supportive parenting services, if needed), and to promote on-going safe contact and connection with parents, when children are placed outside the home. Currently, for a child to be in foster care, Child Welfare Services must present written evidence to the court that there is risk of imminent harm to the child, and the court makes a determination and written findings to that effect.

Regarding denial of applications/petitions of disabled parents to be foster parents (also known as a resource caregivers,) the grounds for potential denial and the requirement for written notification to the applicants of the reasons for the denial are found in Hawaii Administrative Rule (HAR) §17-1625-13.

Thank you for the opportunity to testify.

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MAILING ADDRESS

Feb 21, 2019

TO: Honorable Chair Rhoads & JDC Committee Members

RE: SB 947 SD1 RELATING TO FAMILIES

Support for Decision Making on Feb. 26

Americans for Democratic Action is an organization founded in the 1950s by leading supporters of the New Deal and led by Patsy Mink in the 1970s. We are devoted to the promotion of progressive public policies.

We support SB 947 SD1 as it would prohibit the disability of a parent or caregiver from being the sole factor in determining fitness as a foster parent, adoptive parent, guardian, parent seeking custody or visitation, or provider of a safe family home. We believe disabled parents can be good parents too. Child welfare and foster care should recognize the right disabled people have to parent children. We therefore oppose discrimination and support this bill.

Thank you for your favorable consideration.

Sincerely,

John Bickel President



<u>SB-947-SD-1</u> Submitted on: 2/24/2019 11:34:18 PM

Testimony for JDC on 2/26/2019 9:00:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing
Melodie Aduja	Testifying for O`ahu County Committee on Legislative Priorities of the Democratic Party of Hawai`i	Support	No

Comments:

<u>SB-947</u> Submitted on: 02/25/2019 1:00 PM

Testimony for JDC on 02/26/2019 9:00:00 AM



Submitted By	Organization	Testifier Position	Present at Hearing
Brandon Young	Individual	Support	No

Comments:

Please pass this bill



<u>SB-947-SD-1</u> Submitted on: 2/25/2019 8:14:29 PM

Testimony for JDC on 2/26/2019 9:00:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing
Michael Tada	Individual	Support	No

Comments: